The Ideal Road Traffic to Support Our New Society



Ministry of Land, Infrastructure, Transport and Tourism

1. Ideal National Landscape and Road Traffic

Excerpt from "New 'Grand Design of National Landscape'"

Population Density Has Been Decreasing across Japan

-By 2050, over 60% of inhabitable areas will have only half the population of 2010.

-Preparation is required for the coming depopulating era and also to slow the declining population.

[The change of population from 2010 to 2050]



[Number of areas by population change]



Source: Supporting document for summary of "New 'Grand Design of National Landscape'", March 2014

Declining Services and Employment due to Reduced Population

Population sizes of municipalities where 50%-80% of service facilities will remain. (3 major metropolitan areas excluded.)



Note *: 3 major metropolitan areas are excluded.

Source: Document prepared by National and Regional Policy Bureau, MLIT with a slight change.

Maintain metropolitan areas' functions through compact transportation hubs and networks



will be connected.

Note 1: In this analysis, "a central city" was defined as a city with a population of 100 thousand. "A Metropolitan Area" was defined as an area (in 1km mesh) which can be reached within 60-minute drive from a central city.

2: Source of population in 2010 is "National Census" (Ministry of Internal Affairs and Communications).

3: Population in 2050 was estimated based on "Estimated Mesh Population" by National and Regional Policy Bureau, MLIT.

Source: Document prepared by National and Regional Policy Bureau, MLIT with a slight change.

Establishing Network-based Emergency Medical System

- Saku General Hospital is the only hospital in Saku, Nagano Pref, that can provide critical care (called a tertiary emergency facility).
- A region-wide emergency medical system was established with Saku General Hospital as the hub, utilizing the Expressways network



The Road Network in Japan is Poor (1)

Expressways in Japan have fewer traffic lanes than in other countries.

3 or less

[Proportion of expressway length (%) by traffic lane]

6-7

8 or more

100%

0.0%

3.1%

3.6%

7.1%

4-5



[Road types by length]

Total : 1,213,000km (100%)

National expressway: as of April 2013 Other roads: as of April 2011

Travel speed between cities: the shortest distance divided by the shortest journey time Subject cities: major cities (prefectural capitals) and larger cities with a population of 50,000 or more with a

Japan

51 km/h

Germany

90 km/h

Travel time: Optimum route searching system with travel time (on Google Maps)

Travel speed

between cities

certain distance and major ports.

U.K.

72 km/h

France

88 km/h

The Road Network in Japan is Poor (2)



Frequent Traffic Congestion Causes Significant Economic Loss in a Society

Annual travel delay reaches 5 billion person-hours (accounting for 40% of travel time), which is equivalent to the labor of 2.8 million people.



Although total travel delays are prominent in 3 major metropolitan areas, per-capita travel delays are the same level across the country.



Source: 2012 Probe data for Travel delays, MIC statistics for population (Oct 2012)

2. Direction of Individual Countermeasures -"Smart Use of Roads" Concept-

Possibility of "Smart Use of Roads" (1)

Extremely high traffic demand only during certain hours, seasons and directions.



Source: Traffic monitoring data for passenger vehicles (Apr. 2014) National total excluding major metropolitan areas.



Source: Traffic monitoring data (Aug. 2013)

Truck loading ratio is declining.

	EV1000	EV2000	EV2000
	F11990	F12000	F12009
Commercial	59%	51%	48%
Private	35%	28%	25%

Declining

Possibility to tackle traffic demand by "Smart Use of Existing Roads"

Source: Vehicle Transport Statistics

Possibility of "Smart Use of Roads" (2)

Pedestrian and cyclist fatalities account for 50% of the total number of crash fatalities.



11

2. Direction of Individual Countermeasures

"Smart Use of Road" Concept



(Additional Info) Achievement of "Smart use of roads" Efforts



3. Direction of Individual Countermeasures

3. Direction of Individual Countermeasures

Direction Ahead, Issues to be Overcome, and "Smart Use of Roads" Efforts



(1) Travel Delay

bound) on April 29 (holiday) in 2012

Emerging Traffic Engineering Using Big Data

New traffic engineering makes good use of big data to identify the actual traffic capacity of roads, as opposed to the number of lanes.



Correct inconsistency in real traffic capacity throughout a road (scientific countermeasure for bottlenecks)

Scientifically optimize traffic flow by correcting inconsistency in real traffic capacities.

[Illustration of inconsistency in real traffic capacity]

There is a sag, although the road has 2 lanes all the way.



[Optimization of traffic flow]

Temporarily create 3 lanes for a section of Tomei Expressway (a section of road between Otowa Gamagori IC and Toyota JCT)



3 temporary lanes resulted in fewer congestions.



Improved road after correcting inconsistency in real traffic capacity

3. Direction of Individual Countermeasures (1): Travel delay

Correct inconsistency in real traffic capacity throughout a road (Scientifically tackle areas with bottlenecks)

A Working Group Provided Countermeasures for Congestion at Kobotoke Tunnel and Chohu on Chuo Expressway after Discussion on June 30.



3. Direction of Individual Countermeasures (1): Travel delay

Removal Of Toll Gates On Expressways By Correcting Inconsistency in Toll Rates

- Current inconsistent toll rates among different expressways resulted in a number of toll gates.
- Remove unnecessary toll gates by introducing seamless toll rate classification.



3. Direction of Individual Countermeasures (1): Travel delay

"ETC 2.0" encourages drivers to wisely use expressways.

- It is important to let road users wisely select the optimum route from multiple choices depending on traffic conditions, including congestion and crashes.
- If tollbooths are removed, routing information will not be available.
- A new system "ETC 2.0" was introduced to collect routing information using existing ITS spots.



Information of vehicle location

ETC 2.0-readv car navigation system

onboard unit

ETC 2.0 Brings New Toll Gates That Allow Higher Speed Passing

- Currently, drivers have to slow down to 20km/h to pass the gate bars of the ETC toll gates.
- ETC 2.0 toll gates will be installed when a new seamless toll rate classification is introduced.

ETC 2.0 toll gates and dedicated lanes



Traffic Demand Management (TDM) To Best Utilize Existing Network

- Spatially and temporally uneven traffic demands cause congestion.
- TDM can mitigate congestion.
- TDM, in combination with road development, helps to mitigate congestion.

[TDM measures]

1. Levelling temporally uneven traffic demand

Heavy traffic demand during particular hours (i.e. commuting hours) are leveled off.

Examples

- Staggered commuting hours, flextime
- Adjustment of working days

2. Levelling spatially uneven traffic demand

Efforts to level off chronic congestion on particular roads.

Examples

- Provision of road traffic information
- Road pricing

2. Shift to mass transit

Shift from passenger cars to mass transit (i.e. use of public transit and Park & Ride practices) is promoted.

Examples

- Promotion of public transit and bicycle use
- Introduction of Park & Ride system

4. Reduction of traffic demand

Efforts to improve transport efficiency for logistics to reduce traffic demand.

Examples

- Joint transport/delivery
- Promotion of high-occupancy vehicles

(2) Travel Time Reliability

3. Direction of Individual Countermeasures (2): Travel time reliability

Minimize road closures and lane restrictions

- 90% of Expressway closures are caused by bad weather, disasters, and road work.
- Closures on general roads are caused by a variety of factors, including regular road work, power/gas line work, and road occupation accompanied by roadside building work.
- Because expressways have high capacity, they should be open as much as possible even during bad weather and road work.



3. Direction of Individual Countermeasures (2): Travel time reliability

Keep Expressways Open Despite Bad Weather

- Expressways are often closed due to poor visibility caused by heavy fog and snow storms.
- Expressways are closed even before a snow storm hits, which causes heavy traffic congestion on the general roads that run parallel to the expressways.
- In addition to improvement of snow removal capacity, it is necessary to open one lane first and/or allow traffic service at a reduced speed.



A long back-up on parallel general roads due to a closed expressway during a snow storm.

ank	Snow		
Ra	2012	2013	
1	lwamizawa-Bibai (Douou Expy) 318 hours	Ebetsu higashi- Iwamizawa (Douou Expy) 349 hours	
2	Ebetsu higashi- Iwamizawa (Douou Expy) 221 hours	Sappro Minami-Sapporo JCT (Douou Expy) 293 hours	
3	Fukagawa JCT- Eukagawa Niahi (Fukagawa Rumoi 164 hours	Usa-Hayami (Usa Beppu Road) 269 hours	
h	Rain		
Ra	2012	2013	
1	Yatsushiro JCT-Hinagu (Minami Kyusyu Road) 102 hours	Takanabe-Saito (Higashi Kyusyu Road) 160 hours	

Uenohara-Katsunuma

(Chuo Expy) 113 hours

Koka Tsuchiyama JCT-

Kileateii

(Shin Meishin Expy)

102 hours

Long-hour expressway closures by cause

ank	Fog		
ß	2012	2013	
1	Hiji JCT-Hiji (Ohita Road Hiji 355 hours	Hiji JCT-Hiji (Ohita Road Hiji 167 hours	
2	Yufuin-Beppu (Ohita Road) 343 hours	Ohita Nogyo Bunka Koen-Havami (Usa Beppu Road) 164 hours	
3	Ohita Nogyo Bunka Koon-Havami (Usa Beppu Road) 303 hours	Yufuin-Beppu (Ohita Road) 123 hours	

h	Wind		
ß	2012	2013	
1	Naha-Kyoda (Okinawa Road) 160 hours	Kojima-Sakaide (Seto Chuo Expy) 105 hours	
2	Kawasaki Ukishima JCT-Kisarazu Kaneda (Tokyo Bay Aqualine) 78 hours	Awaji minami-Naruto (אספר Awaji Naruto אספר 20 hours	
3	Kojima-Sakaide (Seto Chuo Expy) 24 hours	Namamugi JCT- Obcure 10T (Ohguro Route TME) 10 hours	

出典)高速道路会社データ

2

3

Kadokawa-Hyuga

(Higashi Kyusyu

84 hours

Takanabe-Miyazaki nishi

(Higashi Kyusyu

34 hours

Keep Expressways Traffic Lanes Open During Road Work

- Expressways require periodic maintenance which involves road closures and lane restrictions.
- Road work has been planned to reduce influences on traffic by sharing a parallel road with traffic going in the other direction and reducing work period.
- In addition to current efforts, new efforts are necessary to minimize influences on traffic, which include reducing road shoulder width to provide an additional traffic lane.

Required maintenance work for expressways

Work that involve lane restriction



Road work planned to reduce influences on traffic



Avoid road closure by having traffic share a road with traffic going in the other direction.



Reduce the restricted period by shortening the work period.

27

Further effort

Create provisional lane by reducing road shoulder width to minimize impacts on traffic.



3. Direction of Individual Countermeasures (2): Travel time reliability

Minimize Expressway Closure/Restriction Period Due to a Crash

- Accidents on expressways involve inspection and removal of damaged vehicles on the scene, which usually causes road closures or restrictions.
- Reduction of the road closure period is critical particularly for access roads to the airport and other roads that people expect for travel time reliability.
- Currently, road administrators move the damaged vehicle to the neighboring IC personally, which can be changed to reduce the road closure period. A coordination effort should be made to change this practice.

Procedure in the event of accident

Accident occurs



Example of long-hour lane restriction on east-bound Higashi Kanto Expressway on Sep 18 2013



3. Direction of Individual Countermeasures (2): Travel time reliability

Provide Expressway-Level Rest Area Service on Free Expressways

- Free expressways will increasingly be developed in the future.
- Current free expressways have few rest areas.
- A new national program will provide rest areas along free expressways with a total length of over 3,000km.



3. Direction of Individual Countermeasures (2): Travel time reliability

Provide Travel That Arrives In Time

Drivers often depart earlier, because congestion-induced delay can not be precisely predicted.

Drivers are forced to depart early because of the low time reliability of road traffic, which increases unnecessary travel time, in addition to travel delays (5 billion person-hours).



Distribution of travel times in the Kobotoke Tunnel section on Tokyobound Chuo Expressway



Calculation of travel time: simple average of travel time obtained from probe data between Ohtsuki IC and Hachioji IC (Tokyo-bound) in a unit of 5 minutes.



Calculation of travel time: obtained from probe data between Ohtsuki IC and Hachioji IC (Tokyo-bound) in the period between Apr 1 and 30 in 2012.

30

(3) Safety

3. Direction of Individual Countermeasures (3): Safety

Differentiating the Roles of Roads: Encourage Drivers to Use Safe Expressways

- Number of fatal crashes on expressways is one tenth of those on general roads in Japan, yet expressways are less utilized than in other countries.
- Fatalities and injuries could be dramatically reduced by encouraging use of expressways.



Fatal crashes by road type in Japan

Use of road by type in Japan



Expressways' share in developed countries

Japan	US	France	Germany
16%	33%	30%	31%

Source:

Japan: Road traffic census 2010 US: :Highway Statistics 2011 (excl. Puerto Rico) France: Faits et Chiffres Germany :Verkehr in Zahlen

"Expressways" include

Japan: High-standard Arterial Highway System, Urban Expressways and Rural high-standard roads. US : Interstate, Other freeways and expressways France : Autoroute, Route nationale interurbaine à caractéristiques autoroutières Germany : Autobahn

Source: NPA (2011) and Traffic monitoring data (2011)

Source: Road traffic census 2010 and Vehicle transport statistics 2010

Estimated reduction of annual fatalities and injuries on expressways if expressways' share is increased to 30%



Note *:

Fatalities and injuries per VKT were obtained from actual crash data on expressways and general roads. Then they were re-calculated assuming shares of expressways and general roads were changed.

3. Direction of Individual Countermeasures (3): Safety

Identification and Improvement of Potentially Dangerous Spots by Using Big Data

- Methodology of black spot identification is shifting from a crash-rate-based, segment-by-segment analysis to a big-data-based (sudden braking locations) analysis.
- New methodology is effective in identifying black spots and improving the safety of those spots.



- with over 0.3G of deceleration. In this case, 160 spots which experienced sudden braking 5 times or more were identified as "frequent sudden braking spots". In general, 0.6G of deceleration are thought to cause a feeling of discomfort to passengers.
- *2: Effects are calculated based on Saitama's data. A total of 160 spots identified as "frequent sudden braking spots" and 145 crash spots were taken into consideration in the calculation.

Case examples

Pinpoint identification of the frequent, sudden braking spot



By trimming vegetation that had been blocking the view, sudden braking is reduced.





Before

326

After

Reduction of annual crashes that cause fatalities or injuries



3. Direction of Individual Countermeasures (4): Vibrant communities

Eliminate Through-Traffic and Enforce Speed Control on Residential Streets

- 50% of pedestrian-involved crashes, which accounts for a half of the total crashes, occurs within 500m of home.
- While encouraging drivers to use expressways, the authority rigorously enforces through-traffic and speed control on residential streets.
- This will give pedestrians and cyclists their space back.







Woonerf*

(4) Vibrant Communities

3. Direction of Individual Countermeasures (4): Vibrant communities

Directly Connect Strategic Facilities And Expressway Exits

- Currently, drivers have to use general roads to reach important facilities after exiting expressways.
- To directly connect strategic facilities and expressway exits, a wide range of development forms will be considered, including publicly-financed development and privately-financed development, depending on the facility's communality.
- Smart IC will be fully utilized.

Examples of facilities directly connected to expressway exits:







Eligible facilities

- Critical care medical center
- Large commercial center
- Industry park
 Airport
- Logistics center
 Port

etc.